

IOWA DEPARTMENT OF NATURAL RESOURCES

ADMINISTRATIVE CONSENT ORDER

IN THE MATTER OF: TREVEN HOWARD, NORTHWEST MANURE MANAGEMENT, INC. OCHEYEDAN, IOWA	ADMINISTRATIVE CONSENT ORDER NO. 2014-AFO-18
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**TO: Treven Howard
1888 Warbler Ave.
Ocheyedan, IA 51354**

**Northwest Manure Management,
Inc.
c/o David L. Updegraff,
Northwest Registered Agent
505 5th Street, Suite 204
Sioux City, IA 51101**

I. SUMMARY

This Administrative Consent Order (Order) is entered into between Treven Howard/Northwest Manure Management, Inc., and the Iowa Department of Natural Resources (Department) for the purpose of resolving violations of Iowa's requirements pertaining to animal feeding operations and manure control. In the interest of avoiding litigation, the parties have agreed to the provisions set forth below.

Any questions or response regarding this Order should be directed to:

Relating to technical requirements:

Cindy Martens
IDNR Field Office #3
1900 N. Grand Gateway North, Suite E17
Spencer, IA 50022
Ph: (712)262-4177
Fax: (712)262-2901

Relating to legal requirements:

Randy Clark, Attorney II
Iowa Department of Natural Resources
Henry A. Wallace Building
Des Moines, Iowa 50319-0034
Ph: (515) 281-8891

Payment of penalty to:

Iowa Department of Natural Resources
Henry A. Wallace Building
Des Moines, Iowa 50319-0034
Attn: Randy Clark

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II. JURISDICTION

This Order is issued pursuant to Iowa Code §455B.175(1) which authorizes the Director to issue any order necessary to secure compliance with or prevent a violation of Iowa Code Chapter 455B, Division III, Part 1 or Iowa Code Chapter 459 and the rules adopted or permits issued pursuant thereto; and Iowa Code §455B.109 and 567 Iowa Administrative Code (IAC) Chapter 10, which authorize the Director to assess administrative penalties.

III. STATEMENT OF FACTS

1. Treven Howard owns and operates a commercial manure service, Northwest Manure Management, Inc. (hereinafter collectively, NMM). According to Department records, Treven Howard is the manager of and a commercial manure service representative for NMM. In addition to Treven Howard, Travis Perry and Brandon Ahrenstorff were listed as commercial service representatives for NMM at the time of events leading to the issuance of this Order. The certifications for NMM as a commercial manure service (CMS #1598) and for Treven Howard (#CMSR 8888), Travis Perry (#CMSR 11506) and Brandon Ahrenstorff (#CMSR 14169) as commercial manure service representatives, were not valid between March 1, 2013 and September 16, 2013.

2. On October 15, 2012, staff with Department Field Office #3 (FO3) checked manure application by NMM. The operator of NMM equipment was not certified and the equipment lacked signage identifying the commercial manure service name and certification number of the commercial manure service manager. The operator stated he had started working under Treven Howard's supervision only two weeks ago but FO3 staff did not observe that Treven Howard was within sight or immediate communication distance. FO3 staff contacted Treven Howard and reminded him that his employees must be certified if they continued to work beyond the 30 day supervised period and that his equipment must have the requisite signage before he land applied more manure. When Treven Howard was later contacted he reported that the operator no longer worked for NMM and that the equipment then had the required signage.

3. On the morning of May 14, 2013, a neighbor drove by a confinement feeding operation owned by Doug Schmitz (Nursery 3030 Farm 3; Department Facility #59174) and noticed manure flowing from a manure tanker parked near the cement manure storage structure. The neighbor proceeded to the facility and found Brennen Krogman sleeping in the tractor. The pump had been running and overfilling the tanker for quite some time according to the neighbor. Manure was flowing around the tank, between the confinement buildings and southward into an adjacent field in the direction of a nearby creek. The neighbor and his hired man woke Mr. Krogman, and the pump and tractor were turned off. The neighbor telephoned FO3 at 10:35 a.m. to report the spill and asked if the Department had been notified. FO3 staff responded that the Department had not been notified and obtained directions to the Doug Schmitz operation from the neighbor.

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4. FO3 staff arrived at the Schmitz operation at approximately 11:00 a.m. on May 14, 2013 and found the tractor, pump and agitator on site. The manure tanker and application tractor were not present. Treven Howard and Brandon Ahrenstorff were at the site and identified themselves as owners of NMM. When asked what happened they responded that one of their employees, Brennen Krogman, had been loading the tanker and that something had plugged the pump and he couldn't turn it off. They reported that the pump had a capacity of 1,500 gallons per minute but did not state the duration of the release. FO3 staff observed the manure flow path and estimated that many thousands of gallons had been released. Treven Howard and Brandon Ahrenstorff admitted that they had not reported the release to the Department. Mr. Howard and Mr. Ahrenstorff left the site while FO3 staff walked the facility perimeter to look at the situation. Manure pooled the entire perimeter of the cement tank, several inches deep in many places. The manure had flowed to the west between the confinement buildings and it had also flowed to the south through the yard and into the crop field to the south. The manure was still flowing to the south towards the creek located on the south edge of the property.

5. At 11:55 a.m. on May 14, 2013, FO3 staff left a telephone message for Treven Howard, directing him to pump the pooled manure back into the storage structure or into a manure application tanker. He was also instructed to build an earthen dike to stop the manure flow to the creek and to disk the pooled manure into the field, scraping up as much manure as possible around the buildings and yard. FO3 staff left the site at about noon in an effort to find Treven Howard as he stated previously that the company was applying manure nearby for another facility. The manure application equipment and applicators were located a few miles south of the Schmitz operation, applying manure from the Brad Harms confinement operation (Department Facility #59474). The applicators were Brennen Krogman and Travis Perry. One of the tractors had broken down in the field and they were going to continue to utilize the other tractor with two manure tanks. The two tanks and tractor that were in operation did not have any signage identifying the commercial manure service name or certification numbers. FO3 staff checked with the Department's Des Moines office and learned that NMM's commercial manure service certification and the commercial manure service representative certifications for Treven Howard, Travis Perry and Brandon Ahrenstorff had all expired on March 1, 2013. Brennen Krogman had never been certified as a manure applicator. All NMM personnel claimed they were supervising Brennen Krogman, but he was not in sound and sight distance of these persons while working at the Schmitz operation and this supervisory exemption did not apply because the certifications for all NMM employees had lapsed. FO3 staff directed all NMM personnel to stop applying manure until they were certified.

6. At 12:35 p.m. on May 14, 2013, FO3 staff returned to the Schmitz facility and found no one present, but the pump, hose and tractor had been removed from the site. There were now 3 areas of southerly manure flow in the field. The manure was about 0.5 miles from the creek. FO3 staff attempted to contact Treven Howard by phone at 12:35 p.m. and again at 1:05 p.m. to ask when he was coming to stop the manure flow and start the clean-up. Both calls went directly to voicemail. FO3 staff then located a NMM employee who contacted Treven Howard by radio;

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Treven Howard returned the calls at 1:15 and 1:23 p.m., reporting that he was going to “collect the correct equipment to begin the clean-up.” At 1:45 p.m. Brennen Krogman and Travis Perry arrived at the Schmitz facility and stated that they would be “babysitting” the site. They had no equipment with them. At 1:50 p.m. they left the site and several minutes later Treven Howard arrived with a bobcat and began placing berms in the field to stop the manure flow. The manure had flowed about 8 feet towards the creek during the hour that FO3 staff waited for NMM to respond. FO3 staff again called Treven Howard at 2:15 p.m. and, when he did not answer his phone, reminded him on his voicemail that NMM was not to operate until all commercial manure service representatives were certified. At 3:03 p.m. on May 14, 2013 FO3 staff visited the Brad Harms Confinement facility located in Section 25 of Hartley Township, O’Brien County to determine whether further manure application was taking place. A NMM tractor and two manure tanks were observed. Mr. Harms was assisting with a hog load out at his site. FO3 staff asked to speak to him briefly to warn him about using NMM, an uncertified commercial manure service. Mr. Harms walked away from FO3 staff and with his back to FO3 staff stated “I’ll be done in an hour.”

7. On May 15, 2013, FO3 staff spoke with Treven Howard; he stated that NMM personnel, “pulled out last night and didn’t haul anymore manure, not one drop. All equipment is unhooked now and is located back in Lake Park.”

8. Department records reveal that Brennen Krogman was certified for the first time as a commercial manure service representative on September 16, 2013. On the same date, the certifications of Treven Howard, Travis Perry and Brandon Ahrenstorff were renewed.

IV. CONCLUSIONS OF LAW

1. Iowa Code §459.103 requires the Environmental Protection Commission (Commission) to adopt rules related to animal feeding operations. The Commission has done so at 567 IAC Chapter 65.

2. Iowa Code §459.315(1) and 567 IAC 65.19(1) prohibit a commercial manure service or a commercial manure service representative from land-applying manure unless the person is certified. Iowa Code §459.315(5) and 567 IAC 65.19(7) provide an exemption from the certification requirement within a period of 30 days from the date of initial employment as a commercial manure service representative if the person applying the manure is under the direct instructions and control of a certified commercial service representative who is physically present at the manure application site by being in sight or immediate communication distance of the supervised person where the certified commercial service representative can communicate with the supervised person at all times. Inasmuch as no NMM manager or employee was certified on May 14, 2013, this exemption does not apply and the foregoing facts establish a violation of these provisions.

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3. 567 IAC 65.19(8)“e” requires any vehicle used by a certified commercial manure service or commercial manure service representative to transport manure on a public road to display the certification number of the commercial manure service with three-inch or larger letters and numbers on the side of the tank or vehicle. The name and address of the certified commercial manure service representative designated as the manager shall also be prominently displayed on the side of the tank or vehicle. The foregoing facts establish that this requirement was violated.

4. 567 IAC 65.2(9) requires any person storing, handling, transporting, or land applying manure from an animal feeding operation who becomes aware of a release to notify the Department of the release as soon as possible, but not later than six hours after the onset or discovery of the release. The foregoing facts establish that this provision was violated.

V. ORDER

THEREFORE, the Department hereby orders and NMM consents to do the following:

1. Comply with all manure release, application, and commercial manure service certification requirements.
2. Pay an administrative penalty of \$6,000.00. The penalty shall be paid to the Department within 30 days of the date the Director signs this Order.

VI. PENALTY

1. Iowa Code §§455B.191 and 459.603 authorize the assessment of civil penalties of up to \$5,000.00 per day for each violation of water quality laws.

2. Iowa Code §455B.109 authorizes the Commission to establish by rule a schedule of civil penalties up to \$10,000.00 which may be assessed administratively. The Commission has adopted this schedule with procedures and criteria for assessment of penalties; 567 IAC Chapter 10. Pursuant to these provisions the Department has determined that the most effective and efficient means of addressing the above-cited violations is the issuance of an order with an administrative penalty. The administrative penalty is determined as follows:

a. Economic Benefit. NMM allowed uncertified employees to handle, transport and apply manure. To be properly certified as a commercial manure service, NMM would have had to pay its certification fee, the education fee for its manager, and the certification and education fees for its representatives. NMM's certification fee is \$200.00 and the manager's education fee is \$25.00. The certification fee for each representative is \$75.00 for each person, along with a \$25.00 educational fee for each person. In addition to these costs totaling \$525.00, NMM gained economic benefit by receiving payment for manure application services despite not being certified to do so. While these benefits cannot be precisely determined, it is estimated to be at least \$1,000.00. Therefore, \$1,525.00 is assessed for this factor.

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b. Gravity of the Violation. One of the factors to be considered in determining the gravity of a violation is the amount of penalty authorized by the Iowa Code for that type of violation. As indicated above, substantial civil penalties are authorized by statute. Despite the high penalties authorized, the Department has decided to handle the violations administratively at this time as the most equitable and efficient means of resolving the matter. The manure applicator certification program was put in place to educate manure applicators on how to properly transfer, transport and land apply manure, and how to properly respond to a manure spill. Handling manure without proper training/certification increases the risk of a manure application or a manure spill degrading the environment as evidenced by the release in this case. The violation threatens the integrity of the regulatory program because compliance with manure applicator certification requirements applies to all commercial manure representatives in the state. The failure to comply with release reporting requirements increased the threat to the environment in this case. Therefore, \$1,475.00 is assessed for this factor.

c. Culpability. In addition to the knowledge presumably achieved by previously working as a certified commercial manure service, NMM was admonished by the Department for the same certification and signage violations in 2012. Despite this knowledge NMM again violated these requirements. Therefore, \$3,000.00 is assessed for this factor.


VII. WAIVER OF APPEAL RIGHTS

This Order is entered into knowingly by and with the consent of NMM. By signature to this Order, all rights to appeal this Order or any part thereof are waived by NMM.

VIII. NONCOMPLIANCE


Compliance with section V. ORDER of this Order constitutes full satisfaction of all requirements pertaining to the violations described in this Order. Failure to comply with this Order may result in the imposition of additional administrative penalties pursuant to an administrative order or referral to the Attorney General to obtain injunctive relief and civil penalties pursuant to Iowa Code §455B.191.

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CHUCK GIPP, DIRECTOR
IOWA DEPARTMENT OF NATURAL RESOURCES
2014.

Dated this 9th day of
September, 2014



TREVEN HOWARD, PRESIDENT
NORTHWEST MANURE MANAGEMENT, INC.

Dated this 5th day of
September, 2014.

Field Office 3(Cindy Martens); Randy Clark; Ken Hessenius; EPA; VIII. D.2.d, D.4